Complaints, Comments & Compliments Procedures
LEGISLATION AND GUIDANCE

The Fostering Services (England) Regulations (FSR) 2011 regulation 18 sets out the statutory requirement for independent fostering agencies such as Parent and Child Fostering Services Agency to establish a written procedure for considering complaints made by or on behalf of children placed by the agency and foster carers approved by us.

If the complaint is about a service directly provided by Parent and Child Fostering Services Agency, then this Complaints and Representations Procedure should be used. The Fostering Services: National Minimum Standards standard 25 states that a fostering service must have a written policy and procedural guidelines on considering and responding to representations and complaints.

Statutory guidance in The Children Act Guidance Volume 4: Fostering Services states that everyone involved with the fostering service, including fostered children and their families, should know about the complaints and representations policy and how to use it. Children and young people will still have the right to access and to representation by an independent advocate through their local authority and should be advised accordingly.

The FSR 2011 regulation 36 and schedule 7 require us to notify OFSTED and a child’s responsible authority of any serious complaint about a foster carer.

This is all in addition to the requirement under the Children Act 1989 for every local authority to establish a representations and complaints procedure. The placing local authority has a legal duty to investigate any complaint about its own services – including the social worker, care plan or contact arrangements – and the Adoption and Children Act 2002 amended the Children Act to require them to make an advocacy service available to that child to assist them to make a representation.
Principles

Parent and Child Fostering Services believes that foster carers, children and young people have a fundamental right to have their views heard and to be taken notice of in the development of the service. These views may be in the form of a complaint about the service, constructive ideas for how to improve the service or in the form of a compliment about how we deliver our services. Local Authorities and other agencies may also raise a complaint about PACFS.

Parent and Child Fostering Services is committed to providing a high-quality service. Children and young people placed with foster carers, their parents, foster carers themselves, and persons working on behalf of Parent and Child Fostering Services are entitled to make complaints or representations about Parent and Child Fostering Service’s services.

Parent and Child Fostering Services Agency is committed to an accessible and effective complaints and representations procedure. Looked after children and young people will sometimes find it difficult to make a complaint, and staff and foster carers have a duty to support and enable children to make full use of these procedures. No child will be subject to any reprisal for making a complaint or representation.

This complaint procedure is not intended to cover allegations of a child protection nature. Such child protection allegations will be addressed through the agency’s safeguarding procedures which is available on our web site: www.parentandchildfostering.com and on our IT system Jellybaby.

This complaint procedure does not cover issues relating to other agencies. If the complaint is not in relation to PACFS, for example, if it relates to the actions of a Local Authority, then the complaint must be investigated through the particular Local Authority’s complaints procedure. However, in the case of a foster carer making a complaint, PACFS should always be informed before the carer raises their complaint with the Local Authority.
No person who is the subject of a complaint takes any part in its consideration. If the complaint is about the Fostering Manager, the Responsible Individual should instead be contacted. The Responsible Individual is based at the same office address.

If the complaint is about the Responsible Individual, the Fostering Manager should be contacted as above, but will immediately refer the complaint to an external agency for investigation.

Parent and Child Fostering Services management team will ensure that each foster carer, member of staff or other person working on behalf of the agency, and child (if of sufficient age and understanding) will know how and to whom to register a complaint. This information will be contained in the foster carer handbook, employee handbook, and the children’s handbook.

A child’s parents or person with parental responsibility will be informed of Parent and Child Fostering Service’s complaints and representations procedure via the Children as well as the Parent Guides given to those placed at the start of the placement. This is further discussed at the initial planning meeting or subsequent reviews and during the supervisory visit carried out by our Supervising Social Worker.

The Complaints and Representations Procedure has three stages, and the complaint can be resolved at any of these stages. The first stage is informal.

**ROLES AND RESPONSIBILITIES**

**The Complaints Officer**

The Complaints Officer is a Senior Officer who co-ordinates all aspects of Parent and Child Fostering Services Complaints Procedure. These include:

a) Recording receipt of each complaint;

b) Written acknowledgement of receipt of each complaint;

c) Explaining the procedures to parties involved and providing contact details for the inspection body OFSTED;
d) Appointing, or advising on the appointment of an independent person at each stage of the consideration of a complaint; and

e) Recording the outcome of each stage of consideration of a complaint. If this is in connection with a foster carer, it should be recorded on their relevant file.

For Parent And Child Fostering Service, the Complaints Officer is the Fostering Manager.

Wendy Forbes
Parent and Child Fostering Service,
Continental House,
497 Sunleigh Road
Wembley, Middlesex,
HA0 4LY
Telephone Number 020 8733 8213
Mobile 07956 924625
Email: wendy@parentandchildfostering.com

Recording Complaints

Complaints made orally that gets to a formal stage should be recorded in writing. In relation to any complaints made against foster carers, these will be recorded on their relevant file. The written version should be sent to the complainant who may comment on its accuracy. Any comments received will be considered by Parent and Child Fostering Services, which may then amend its records. In response to confirmation of an oral complaint, or as soon as a written complaint is received, the agency will send to the complainant a copy of Parent and Child Fostering Service Complaints Procedure.
Independent Persons

Parent and Child Fostering Services will appoint an independent person to take part in formal stages of the Agency’s consideration of a complaint as deemed appropriate. Parent and Child Fostering Service employees, or persons engaged in any direct work with children, carers or staff, or the spouse of any such person, are excluded from acting as an independent person under the Complaints and Representations Procedure. For the purposes of this procedure, co-habitees and other adult members of employees’ families should also be excluded.

COMPLAINTS AND REPRESENTATIONS PROCEDURE - STAGES

Stage 1 (Informal Stage)

Parent and Child Fostering Services expects that carers will inform Parent and Child Fostering Service as and when issues arise. Many problems that arise in daily life are resolved through explanation, listening, discussion and negotiation and this will be the first route to resolution.

If the complainant is a child or young person, their need to have independent support or advocacy will be discussed by the foster carer and their support worker, and the child will be informed of their entitlement to representation by an advocate.

Normally, Parent and Child Fostering Services will seek satisfactory resolution to the complaint within 10 working days, extending this by a further 10 days in exceptional circumstances, such as complexity of the issue or unavailability of key individuals.

If the problem cannot be resolved informally and the complainant wishes to take it further, they will be invited to set down the complaint in writing and this will be treated as a formal complaint under Stages 2 and/or 3
below. A child or young person will be given help to express his/her views clearly, using the advocate if appointed. The complainant will have 28 days in which to register the complaint in writing. In these circumstances, the complaint investigation and outcome will be shared with the team manager of the relevant Local Authority, and with OFSTED.

Stage 2 – Making A Formal Complaint

If a complainant is not satisfied with the informal response they receive, or if they wish to complain formally to the Parent and Child Fostering Agency, they can do so at any time to the Fostering Manager who acts as the Complaints Officer. Once the complaint or representation is made formally in writing, the Agency will consider it and formulate a response within 28 days of its receipt, unless the complaint is withdrawn earlier. This will include an indication as to whether effort will be made to try and resolve the complaint via internal investigation or, in the case of potentially serious complaints, to move straight to the independent investigation stage. In exceptional circumstances, this period may be extended to 56 days.

Once appointed, the independent person should take part in all discussions that the Agency holds about the complaint. He or she should be allowed to interview the complainant and any other person involved, such as family members or relevant members of staff, if this is considered necessary to form an independent view. The independent person should be provided with all relevant papers relating to the complaint. The independent person should also be given access to any other material which he or she considers relevant. The independent person should provide written comments to the agency.

The Agency will draw up a written report containing:

a) Details of findings, conclusions, outcomes against each point of the complaint (i.e. upheld or not upheld);

b) Recommendations about how to remedy any injustice to the complainant.
Copies of the report will be provided to the following persons:

a) The complainant and any representatives;
b) If different, the person on whose behalf the complaint was made, unless the agency considers he or she is not of sufficient understanding or that it might be likely to cause serious harm to his or her health or emotional condition; and
c) Any other person whom Parent and Child Fostering Services considers has sufficient interest in the case (e.g. in the case of a looked after child, the responsible authority).

At the same time, the complainant will be informed of their right to ask, within 28 days, to have the complaint referred further to a Complaints Panel under Stage 3 if they are unhappy about the Agency's decision.

**Stage 3 – Requesting an Independent Review**

A request for an independent investigation should be made in writing to the Complaints Officer. If the complainant does exercise their right and informs the Agency (in writing and within 28 days) that they are dissatisfied, the request should be acknowledged in writing within seven working days, including details of the proposed investigation and the matter should be referred to a Complaints Panel. Members of the panel would have knowledge, experience and training in managing complaints. The Panel, which should conduct its business as informally as possible, should include an independent person. The Panel will meet within 28 days and will consider any oral and written submissions. The complainant and their representative or advocate have the right to attend and speak at the Panel.

Within 24 hours of the Complaints Panel meeting, its recommendations and its reasons for reaching such recommendations should be sent to:

a) The Directors of Parent and Child Fostering Services Agency;
b) The complainant;

c) The (original) independent person, if different from the independent person on the panel;

d) Any other person whom the agency considers has enough interest in the case (e.g. the responsible local authority).

Any recommendation made by the independent person or Complaints Panel will be considered by selected identified members of the Complaints Panel for the appropriate course of action and OFSTED will be informed of the outcome as soon as practicable.

Parent and Child Fostering Services will provide to OFSTED, at its request, a statement containing a summary of any complaints made during the preceding 12 months and the action/s taken in response.

**Monitoring and Quality assurance**

All complaints, representations and allegations against foster carers are monitored by the Fostering Manager and reported to the Responsible Individual. Outcomes are annually evaluated as a basis for informing future service provision. Comments and compliments are also collated, analysed and included in management reports. Information from these processes is shared with staff and the fostering panels.

**Whistle Blowing**

Parent and Child Fostering Services has a Whistle Blowing Policy which outlines the procedure for reporting any circumstances within the fostering service. Parent and Child Fostering Services is an open and transparent organisation that encourages its foster carers to seek advice from outside organisations if they are not satisfied with the response to any serious complaint.
Representations

Foster carers and prospective applicants are entitled to make representations in writing or in person to Parent and Child Fostering Services panel in relation to their approval as foster carers – in instances where the agency makes a ‘qualifying determination’ in relation to one of the following areas:

- The agency proposes not to approve the applicants as foster carers;
- The agency proposes to change the foster carer’s terms of approval;
- The agency proposes to terminate the foster carer’s approval.

In this case, the foster carer/applicant will receive a letter containing the qualifying determination and will have 28 days in which to confirm whether they wish to make representations or to refer their case for review to an independent fostering panel. The procedures in these instances are to be found in the policies on Recruitment, Assessment and Approval of Foster Carers, and Review and Termination of Foster Carer Approval.

Where a complaint involves an approved foster carer and on completion of the complaint investigation, an annual foster carer review will be completed by the Supervising Social Worker with recommendations and presented at the agency’s fostering panel. Outcomes from investigations are annually evaluated as a basis for informing policy and future service provision. Comments and compliments are also collated, analysed and included in management reports and relevant information from these processes is shared with staff and the fostering panel.

The Fostering Service is inspected by OFSTED who are also responsible for the investigation of complaints about the Fostering Service and can be contacted as follows:

**OFSTED** can also be contacted directly should any individual choose to discuss a concern or complaint about the fostering service and feel unable directly to approach the service. Their contact details are:
The Register Manager will automatically refer any serious complaints against foster carers to OFSTED, for information and will advise OFSTED of the outcome of any investigation.

There is a Children’s Rights Director within OFSTED whose role is to make sure that children and young people’s views are heard. They can be contacted as follows:

**The Office of the Children's Rights Director**
OFSTED  
33 Kingsway  
London WC2B 6SE  

Tel: 0800 528 0731  
[www.rights4me.org](http://www.rights4me.org)